

Message Text

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C O N F I D E N T I A L STATE 103521

FOR HIRSCH

FOLLOWING REPEAT TEL AVIV 3174 ACTION SECSTATE INFO AMMAN
CAIRO DAMASCUS LONDON JIDDA USUN JERUSALEM DATED MAY 06:

QTE: C O N F I D E N T I A L TEL AVIV 3174

E.O. 11652: GDS

TAGS: PFOR, IS, US, XF

SUBJECT: ALLON'S REMARKS TO NATIONAL DEFENSE UNIVERSITY

1. IN A MEETING MAY 5 WITH STUDENTS FROM THE NATIONAL
DEFENSE UNIVERSITY, FOREIGN MINISTER ALLON PRESENTED
HIMSELF AS A MINISTER WHO WAS TRYING TO SEE PROBLEMS
IN THE MIDDLE EAST FROM BOTH SIDES AND WAS SPEAKING TO
FRIENDS WITH WHOM HE MAY DISAGREE ON CERTAIN THINGS.
HE SAID TWO PREMISES MUST BE ACCEPTED IN ORDER TO HAVE
MEANINGFUL NEGOTIATIONS: THE NECESSITY THAT ANY PEACE
AGREEMENT BE BASED ON COMPROMISE AND THE IMPORTANCE OF A
STRONG AND DEMOCRATIC ISRAEL TO ITS FRIENDS ABROAD.

2. ALLON THEN REPEATED MANY OF THE ARGUMENTS WHICH ARE
FAMILIAR TO US: THE IMPORTANCE OF TERRAIN AND
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PAGE 02 STATE 103521

TOPOGRAPHY; THE NEED TO NEGOTIATE A PEACE SETTLE-
MENT, NOT FOR THREE OR FOUR YEARS, BUT FOR GENERATIONS;
THE NECESSITY OF TAKING INTO ACCOUNT THE INTERESTS OF
THE PALESTINIANS; AND THE POSSIBLE ROLE OF EARLY
WARNING SYSTEMS AND INTERNATIONAL OBSERVERS WHICH
MUST BE SUPPLEMENTARY TO AND NOT IN PLACE OF DEFENSIBLE
BORDERS.

3. THEN, IN A PRESENTATION SOMEWHAT DIFFERENT THAN WE HAVE HEARD PREVIOUSLY, HE WENT ON TO SAY THAT THE MIDDLE EAST SHOULD NOT BE VIEWED AS AN ISOLATED PROBLEM AND THAT ITS AFFAIRS ARE INTER-RELATED WITH THOSE OF EUROPE AND AFRICA. HE SAID HE WAS VERY DISTURBED ABOUT EVENTS IN AFRICA, PARTICULARLY IN ZAIRE AND THE HORN, AND FELT THOSE EVENTS COULD EFFECT THE MIDDLE EAST. HE WAS GLAD TO SEE PRESIDENT SADAT'S AWARENESS OF THE POSSIBLE IMPLICATIONS OF EVENTS IN ZAIRE AND ANGOLA BECAUSE EGYPT AND ISRAEL SHARE A COMMON INTEREST IN MIDDLE EAST STABILITY. ISRAEL'S NEIGHBORS KNOW THEIR BORDERS WITH ISRAEL ARE SAFE AND THEY CAN TURN THEIR ATTENTION TO OTHER PROBLEMS WITHOUT DANGER FROM ISRAEL; IN THAT CONNECTION HE NOTED THAT THE PLO IS A GREATER THREAT TO REGIMES SUCH AS THOSE IN JORDAN AND SAUDI ARABIA THAN IT IS TO ISRAEL: "WE CAN HANDLE THE PLO."

4. ALLON THEN SAID HE WAS GRATEFUL FOR CONTINUING U.S. ASSISTANCE, ADDING HIS FAMILIAR PITCH THAT ISRAEL CONTRIBUTES AS MUCH AS IT RECEIVES AND THAT U.S. AID IS A GOOD INVESTMENT (FOR THE U.S.).

5. IN A QUESTION AND ANSWER SESSION, THE FOREIGN MINISTER ANSWERED QUESTIONS ABOUT CHINA, THE BELGRADE CONFERENCE, JERUSALEM (IT NEED NOT BE A MAJOR PROBLEM, IT WAS NEVER THE CAPITAL OF ANY STATE EXCEPT THE JEWISH STATE, ISRAEL IS AWARE OF ITS UNIVERSAL IM-CONFIDENTIAL

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PAGE 03 STATE 103521

PORTANCE, THERE SHOULD BE A RELIGIOUS SOLUTION GIVING RELIGIOUS BODIES CONTROL OVER THE HOLY PLACES, THERE COULD BE A SYSTEM OF BOROUGHES HAVING A DEGREE OF AUTONOMY AND A SINGLE MAYOR, BUT JERUSALEM WOULD REMAIN THE CAPITAL OF ISRAEL), THE STRATEGIC IMPORTANCE OF ISRAEL, SOUTHERN

AFRICA, THE ROLE OF U.N. FORCES (THEY CAN HELP MAINTAIN AN AGREEMENT IF THE PARTIES WISH IT TO BE MAINTAINED BUT THEY CANNOT REPLACE A BALANCE OF STRENGTH BETWEEN THE PARTIES, AND THE POSSIBILITY OF JOINT ARAB/ISRAELI UNITS SHOULD NOT BE OVERLOOKED), PEACE AND NORMALIZATION OF RELATIONS, AND THE LESSONS OF 1973 (EFFECTIVE U.S. INTERVENTION EXCLUDED THE SOVIET UNION BUT THE U.S. MUST NOW MAINTAIN ITS EVEN-HANDED ROLE AS AN HONEST BROKER BY PERSUADING THE PARTIES TO MEET EACH OTHER HALF WAY AND TO COMPROMISE EQUALLY).

6. SUMMING UP, ALLON SAID ISRAEL WILL COMPROMISE

WHEN IT CAN WITHOUT PRESSURE, BUT WILL NOT COMPROMISE
ON ISSUES WHERE IT CANNOT, EVEN UNDER THE MOST EX-
TREME PRESSURE. ISRAEL CANNOT DEPEND ON FOREIGN
TROOPS (ALTHOUGH FOREIGN ASSISTANCE IS WELCOME AND
NECESSARY) BUT MUST BE ABLE TO DEFEND ITSELF, BY
ITSELF, FOR ITSELF. EGYPT MUST BE MADE AWARE THAT
IT CANNOT EXPECT THE U.S. TO EXERT PRESSURE ON
ISRAEL AND WHEN IT IS AWARE OF THAT, IT WILL BE
MORE REALISTIC. HE WOULD HAVE PREFERRED A GENEVA
CONFERENCE NEXT YEAR BUT IF IT IS HELD THIS YEAR,
ISRAEL WILL BE PREPARED TO GO AND WILL COOPERATE FULLY
IN THE PREPARATIONS.
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